

# A BIENNIAL REVIEW OF THE UNIVERSITY'S ALCOHOL AND OTHER DRUGS POLICIES, PROCEDURES AND PROGRAMMING 2020

# I. INTRODUCTION

- II. AUGUSTANA'S AOD PROGRAM
- III. AOD PROGRAM ASSESSMENT
- IV. POLICIES AND STANDARDS OF CONDUCT
- V. DISCIPLINARY RESPONSES
- VI. CHRONOLOGY OF AOD PROGRAMMING, POLICIES AND PROCEDURES

# I. INTRODUCTION

The Biennial Review of the University's Alcohol and Other Drugs Policies, Procedures and Programming is prepared in compliance with the 1989 amendments to the DrugFree Schools and Campuses Act (Part 86, the DrugFree School and Campuses Regulations). The DrugFree Schools and Campuses Act requires all institutions of higher education who receive funds or any form of financial assistance under any federal program to conduct a biennial review of its program to prevent the unlawful possession, use, or distribution of alcohol and other drugs (hereafter referred to as AOD) by students and employees. The biennial review's purpose is to assess program effectiveness and to ensure consistency of policy enforcement.

This is primarily an internal document used by Augustana University personnel who have responsibility for preventing the illegal use of alcohol and other drugs (AOD) on campus. Augustana also uses this biennial review to document ongoing evaluations of programming

efforts beyond the minimum requirements established by Part 86, the DrugFree School and Campuses Regulations. The University relies on assessment indicators that provide ongoing measurements of campus climate. Augustana also conducts periodic reviews of policies and procedures for the purpose of encouraging students to make safe, healthy, and otherwise responsible choices.

Since 1990, Augustana University has routinely reviewed alcohol and drug related programs, policies and procedures as required by the Drug Free Schools and Communities Act. An annual disclosure of the University's AOD policies, consequences, a description of health risks associated with AOD use, and a listing of the University's alcohol and other drug resources is distributed annually to students and staff as a part of the University's <u>Annual Safety and Security</u> <u>Report</u>.

This review was collaboratively compiled by administrative members from the Dean of Students Office, Recreational Services, and the Department of Campus Safety (contributors: Beth Elam, Assistant Dean of Students; Mark Hecht, Director of Recreational Services; Rick Tupper, Director of Campus Safety; Jeff Venekamp, Director of Student Conduct; Mark Blackburn, Dean of Students).

### II. AUGUSTANA'S AOD PROGRAM

Late Night Programming Initiative ``Late Night" programing at Augustana was initially developed for students who might otherwise leave the campus to attend parties and other events in the neighborhood and city. The goals of the program then and now are; (1) to provide students with alcohol free alternatives to alcohol related activities, (2) to offer a variety of high quality programs that meet interests of an increasingly diverse student body, and (3) to encourage participation in leadership, planning, and cosponsoring of programs.

Chronology of the development of "Late Night" programming.

• 1999 As part of the Safe and DrugFree Schools initiative, the U.S. Department of Education declared late night program initiatives as a model program, described as a promising prevention strategy.

• 2006 "Late Nights' ' at Augustana were formally adopted as part of an action plan by Augustana's Alcohol Advisory Council, a committee that guided most of the University's early efforts to reduce the consequences of AOD related conduct. As a key feature to the program, the University's entire student affairs division adopted the use of a high risk drinking calendar to advise the scheduling of ' late Night" events. Also, this calendar continues to be used to advise/inform others on campus regarding the academic calendar, lectures, concerts and other events during the academic year.

• 2007 Established sustaining sources of funding for the program; increased the student activities fee and reaffirmed a commitment to designate conduct fines to support "Late Nights."

Each year, about thirty five "Late Nights" are sponsored by either the Recreational Services Department, Student Engagement, and/or the Center for Campus Life. Events include a range of activities from free movies, pool movies, music, and comedy acts to board games, laser tag, mini golf, ice and roller skating, and arts and crafts.

Today, "Late Nights' ' are a part of a larger initiative to emphasize safe/healthy alternatives, between 9pm and midnight. Participation averages 160+ students at each late night activity. During the 2018-2019 academic year we averaged over 270 students at our 18 recreational services late night activities. Combined student attendance at these 18 late night activities was over 4800 during the 2018-2019 academic year.

#### **UBG Every Friday Night**

UBG, the campus programming board, is committed to offering free programming to students every Friday night during the academic year. The programming revolves around live musical acts, films, fine art events, comics, and similar activities.

**AlcoholEdu** Beginning with the 2015-2016 academic year, Augustana began using AlcoholEdu, a non opinionated, research based course. AlcoholEdu empowers students to make well informed decisions with strategies to promote personal safety. The online course is based upon adaptive learning, realistic scenarios and hands-on activities.

Augustana requires all incoming students (first year and transfer students) to complete AlcoholEdu's online training before arriving on campus for fall semester classes. A follow up online training is given after 30-45 days on campus.

During the 2018-2019 academic year, 538 students took part in the initial online training. 94% of these students, after completing *AlcoholEdu*, reported that the course prepared them to make responsible decisions about drinking. 45% of students are abstainers (consumed no alcohol in the past year) and 25% reported as non-drinkers (consumed no alcohol in the past 2 weeks).

**TIPS** TIPS (Training for Intervention Procedures) is a dynamic, skills based training program designed to prevent intoxication, drunk driving and underage drinking by enhancing the fundamental "people skills" of servers, sellers and consumers of alcohol. TIPS gives individuals the knowledge and confidence they need to recognize potential alcohol related problems and intervene to prevent alcohol related tragedies.

TIPS is required for:

- All Viking Advisors and Viking Guides in Student Engagement and Campus Life
- Any chaperones of dances or large events per the Event Guidelines

TIPS is suggested for:

- Students who enter the conduct system
- Student leaders of groups who host events where alcohol may be present
- Student Athletes

**Step Up! Bystander Intervention** Step Up! is a pro-social behavior and bystander intervention program that educates students to be proactive in helping others. The goals of Step UP! are to:

- Raise awareness of helping behaviors
- Increase motivation to help
- Develop skills and confidence when responding to problems or concerns
- Ensure the safety and wellbeing of self and others

# III. AOD PROGRAM ASSESSMENT

Augustana University uses the Core Alcohol and Drug Survey, data from the University's student conduct system and Department of Campus Safety, along with statistics from institutional wellness programs (i.e., counseling center and health services). Findings from all of these sources are used in on-going reviews of our program initiatives, policies and procedures.

**Core Alcohol and Drug Survey** The Core Alcohol and Drug Survey is the foundation of the University's alcohol program efforts to assess effectiveness. The Core Alcohol and Drug Survey, hereafter referred to as the Core Survey, is an environmental assessment designed to assist colleges and universities in measuring the nature and extent of drug and alcohol use on their campuses.

We have found the Core Survey to be cost effective, easy to administer, statistically reliable and valid, relevant to a college population, and results are comparable across institutions.

Augustana University first used the Core Alcohol and Drug Survey in November 1993 as part of its assessment of prevention efforts conducted under the auspices of a two year FIPSE grant. Since then, the Core Alcohol and Drug Survey has been administered at the following schedule--1993, 1995, 1997, 1999, 2001, 2003, 2005, 2007, 2009, 2011, 2013, 2015, and 2020. The methodology for administering this survey instrument has not changed over time. It is administered in November ( *one week before the Thanksgiving break* ). Each survey's sample demographics have reflected the characteristics of the larger student body at Augustana such as age, sex, academic classification and residence.

Listed below are key findings from the Core Survey administered in the fall of 2020.

Following are some key findings on the use of alcohol:

- 85.8% of the students consumed alcohol in the past year ("annual prevalence").
- 72.7% of the students consumed alcohol in the past 30 days ("30-day prevalence").
- 64.4% of underage students (younger than 21) consumed alcohol in the previous 30 days.
- 44.0% of students reported binge drinking in the previous two weeks. A binge is defined as consuming 5 or more drinks in one sitting.

Following are some key findings on the use of illegal drugs:

- 27.6% of the students have used marijuana in the past year ("annual prevalence").
- 10.5% of the students are current marijuana users ("30-day prevalence").
- 3.7% of the students have used an illegal drug other than marijuana in the past year
- 1.5% of the students are current users of illegal drugs other than marijuana

Following are some key findings on the consequences

- 29.4% reported some form of public misconduct (such as trouble with police,
- 26.2% reported experiencing some kind of serious personal problems.

Following are some key findings on opinions

- 98.5% of students said the campus has alcohol and drug policies;
- 1.5% said they "don't know"

The data reported in the table below compare alcohol and other drug related judicial incidents (referrals) and known arrests over the past four calendar years. ( *Source of data: Annual Campus Crime Reports — Clery Act.* )

http://www.augie.edu/sites/default/files/u7/Safety-Report-19.pdf

	On	Campus		College	Owned	Housing		Public	Property
	2017	2018	2019	2017	2018	2019	2017	2018	2019
Crime Reports									
Murder/Non-Negligent Manslaughter	0	0	0	0	0	0	0	0	0
Negligent Manslaughter	0	0	0	0	0	0	0	0	0
Sex Offenses, Forcible	1	4	5	1	4	5	0	0	0
Sex Offenses, Non-forcible	0	0	0	0	0	0	0	0	0
Robbery	0	0	0	0	0	0	0	0	0
Aggravated Assault	0	0	0	0	0	0	0	0	0
Burglary	1	1	1	0	1	1	0	0	0
Motor Vehicle Theft	1	1	0	0	0	0	0	0	0
Arson	0	1	0	0	1	0	0	0	0
Dating Violence	1	3	1	1	3	1	0	0	0
Domestic Violence	0	1	0	0	1	0	0	0	0
Stalking	3	1	0	3	1	0	0	0	0
Hate Crimes	0	0	2	0	0	0	0	0	0
Criminal Arrests									
Liquor Law Arrests	0	0	0	0	0	0	0	0	0
Drug Law Arrests	0	2	0	0	0	0	0	0	0
Illegal Weapons Possession Arrests	0	0	0	0	0	0	0	0	0
Disciplinary Referrals to Campus Judicial									
System									
Liquor Law	73	24	28	62	24	28	0	1	0
Judicial System Referrals									
Drug Law, Judicial System Referrals	11	20	20	11	18	20	0	1	0
Illegal Weapons, Judicial System Referrals	0	0	0	0	0	0	0	0	0

• Reported liquor law (*student conduct referrals*) reflect Augustana's policy that holds students in violation of the code of student conduct if they are present in a residence hall room or like space where an alcoholic beverage is found regardless of whether a student consumed or was in possession of the alcoholic beverage.

• Closer analysis of alcohol violations finds that younger students, particularly first year students, are involved in more incidents than upperclassmen, a trend that has remained unchanged over time. Conduct reports since before the 2000-2001 academic year have confirmed this trend (refer to the following table). Consequently, AOD programming has represented a sharp focus on addressing first-year students.

• Mandated alcohol assessments from the student conduct system have averaged fewer than three referrals in each of the past four years. Chemical dependency assessments are referred off campus to Avera Behavioral Health (Outpatient Services).

#### IV. POLICIES AND STANDARDS OF CONDUCT

Augustana University recognizes the serious problems related to the abuse of alcohol and the illicit use of drugs in our society today. In response to this concern, the University is committed to a campus environment that reflects a desire to address alcohol and drug related behaviors. The following goals have been established to provide a healthy, safe, and secure place to live, work, and study:

The University acknowledges and supports local, state, and federal laws pertaining to alcohol abuse and the illicit use of drugs. More specifically, Augustana adheres to the "DrugFree Schools and Communities Act Amendment of 1988." This legislation mandates that Augustana will:

1. Establish policies that prohibit drug use and alcohol abuse.

2. Create a program of strategies to address drug, alcohol, and tobacco problems on the campus and conduct periodic reviews of these strategies.

3. Cooperate with local law enforcement officials to ensure that laws on alcohol and drugs are enforced fairly and consistently.

**Alcoholic Beverage Policy** The possession and use of alcoholic beverages on the premises and at university sponsored functions is prohibited. The following provides additional clarification regarding alcohol related standards and procedures:

• It is unlawful in the State of South Dakota for persons under the age of 21 to possess or consume alcoholic beverages. It is also illegal to sell or distribute alcoholic beverages to persons under the age of 21.

• Alcoholic beverage use is permitted in designated housing facilities ( theme houses and apartments ) when the majority of students are 21 years of age or older.

• Intoxication and other alcohol related behavior is not condoned.

• Alcoholic beverage paraphernalia such as beer bongs used for drinking contests are prohibited.

• The possession of alcoholic beverage containers, either full or empty, is taken as a presumption of use and possession.

• It is a violation, even when present in a defined location such as a residence hall room where alcoholic beverage containers are present.

- Advertising that promotes the use of alcoholic beverages is not permitted.
- Student organization funds may not be used to purchase alcohol or sponsor an event where

alcohol is available.

**Drug Policy** The use and/or possession of drugs, except when prescribed by a physician, and the distribution of drugs and is prohibited on the premises and at university sponsored activities. The following provides additional clarification regarding related standards and procedures:

• A violation of this drug policy (i.e., narcotics, stimulants, depressants and hallucinogens) is subject to state and federal laws and may be referred to law enforcement officials.

• The possession of drug related paraphernalia such as bongs and pipes is a violation of state law and may be referred to law enforcement officials.

**TobaccoFree Policy** Augustana is a tobacco free campus. The use of tobacco products in or on University property is prohibited and includes: Cigarettes, cigars, pipes, all forms of smokeless tobacco, clove cigarettes and any other smoking devices that use tobacco, such as hookahs, or simulate the use of tobacco, such as electronic cigarettes (*policy implemented August 2017*).

**Medical Amnesty Policy** Medical Amnesty – Seeking medical assistance when faced with an alcohol or drug related emergency far outweighs the consequences of a policy violation. No student seeking medical assistance for oneself or for another will be subject to disciplinary action for the sole violation of an alcohol or other drug violation provided the student acts in good faith and cooperates with university officials.

**Parent Notification Policy** Parents/guardians may be notified of a drug policy violation and of an alcohol related violation resulting in probation and/or a serious incident indicative of substance abuse or dependency. In the event that a student is transported in need of emergency services, parents will be notified by the University in most circumstances.

# V. DISCIPLINARY RESPONSES

Student conduct sanctions are educational in nature with a desired outcome of instilling an understanding that Augustana students are responsible for their actions. Sanctions for most violations will include consequences that; redirect a student's behavior toward an acceptable standard expected of all members of the university community, protect the university community from the potential for harm or injury, require restitution for property that is lost, stolen, or damaged, and give support for financial redress to a victim for loss, harm, or destruction of personal property. At times, sanctions may be specified that involve educational assignments such as research papers and planning and/or present a program related to the policy violation. Such sanctions will not involve physical labor unless the assignment is a service related project that is directly related to the violation.

The following sanctions may be imposed for most AOD related violations of the Code of Student Conduct.

**Warning** – Notification that the behavior was unacceptable with a warning that further infractions of any policy, procedure or directive will result in more severe sanction or responsive action.

**Educational** - Educational responses may include bulletin boards, papers, BASICS/CASICS, or similar projects designed to educate the student in violation and/or residential community.

**Probation** – Formal reprimand for a violation that specifies a more severe disciplinary sanction in the event that the student or organization is found in violation of any university policy, procedure or directive within a defined period of time. Terms of the probation will be specified and may include "no contact" orders, relocation or removal from campus housing, denied access to the campus premises and activities or privileges for which the student might otherwise be eligible.

**Suspension** – Termination of enrollment status for a definite period of time not to exceed two years, and/or until specific criteria are met. Students who return from suspension are automatically placed on probation through the remainder of their tenure at the University.

**Residence Hall Suspension** – Separation from campus housing for a specified period of time. Suspension may result in the forfeiture of all or part of the housing fee for the remainder of the academic term according to the Augustana's published refund policy.

**Expulsion** – Permanent termination of enrollment status, revocation of rights to be on campus for any reason or attend Augustana Sponsored events.

**Residence Hall Expulsion** – Permanent separation from campus housing that may result in a forfeiture of all or part of the housing fee for the remainder of the academic term according to the Augustana's published refund policy.

**Organizational Sanctions** – Deactivation, derecognition, and/or loss of privileges for a specified period of time.

**Denied Access and Other Actions** – Augustana may exercise reasonable authority, in its sole and absolute discretion, to deny access to the premises if it is believed that an individual poses a threat to the safety, health or welfare of oneself or other persons, or property. The University may also assign other consequences as deemed appropriate. Examples of "other actions" include restorative experiences, restitution, and mandated referrals to educational workshops or counseling.

**Monetary Assessments** – Restitution, the compensation for loss, damage, or injury may take the form of service related assignments and/or monetary or material replacement. Failure to pay or make arrangements for payment of monetary assessments may result in a business office hold that will prevent class registration/enrollment in a subsequent academic term.

# VI. CHRONOLOGY OF AOD PROGRAMMING, POLICIES AND PROCEDURES

1993 Received a FIPSE Grant (funded for four years).

1993 Administered the Core Alcohol and Drug Survey to students. The Core Survey has been used every other year since 1993 (1995, 1997, 1999, 2001, 2003, 2005, 2007, 2009, 2011, 2013 and 2015).

1994 Administered the Core Alcohol and Drug Survey for Faculty and Staff.

- 1997 Augustana College became a member of the Network Addressing Collegiate Alcohol and Other Drug Issues.
- 1998 Revised drug policy. Added statement prohibiting the possession of drug related paraphernalia such as bongs and pipes a violation of South Dakota Law.

1999 Revised alcohol policy. Added statement that prohibits the possession of paraphernalia

such as beer bongs used in drinking contests and games.

- 1999 Implemented a parent notification policy. As a result of changes to the Family Educational Rights and Privacy Act (FERPA), Augustana developed guidelines by which the College will inform parents of alcohol and drug policy violations.
- 1999 Designed and implemented an alcohol education workshop as part of the judicial system response to alcohol related policy violations.
- 2000 Received an NCAA Choices Grant (funded for three years).
- 2000 Established a committee of staff and students to coordinate the implementation of alternative programming on high risk drinking dates SIP Committee (Student Issues Programming).
- 2001 Revised alcohol and drug policies. Added an amnesty statement to reduce barriers to students in obtaining emergency assistance because of alcohol and drug related emergencies.
- 2002 Alcohol Advisory Council developed and implemented an organizational structure to address alcohol related programming. Under the umbrella of an Alcohol Advisory Council, four distinct committees were created; to respond to programming on high risk drinking dates during the academic year (SIP Committee), to launch a social norms campaign (Got Choices Committee), to respond to alcohol related disturbances within the college neighborhood (Neighborhood Relations Committee), and to review policies and procedures, explore grant opportunities, and to assess AOD topics within the curriculum (PAC Committee).

2004 Added a fifth committee to the Alcohol Advisory Council's organizational structure. The FOCUS Committee was created to establish a focused programming effort for first year students during the first months of the college experience.

- 2006 Alcohol Advisory Council developed and administered an online alcohol survey for faculty and staff.
- 2007 BASICS program added to the University's student conduct system consequences. BASICS (Brief Alcohol Screening and Intervention for College Students), is a harm reduction program targeted toward students who exhibit high risk drinking behaviors.

2008 Revised alcohol policy. New policy permits students living in college owned apartments and theme house and who are at least twenty one years old to use alcoholic beverages.

- 2011 TIPS (Training for Intervention Procedures) used with student leadership training and initiated a requirement that students living theme houses if alcohol was to be permitted.
- 2012 Started STEP UP! Bystander Intervention
- 2013 Discontinued Alcohol Advisory Council structure in 2013. High Risk Programming Late Night events continues as a key prevention strategy.
- 2014 Event Protocol Review and implementation
- 2015 AlcoholEDU program launched for all first year students (prematriculation requirement).
- 2016 Adopted a CASICS (Brief Cannabis Screening and Intervention for College Students) as an element of the student conduct system to complement the BASICS program, a harm reduction program targeted toward students who exhibit high risk behaviors.
- 2016 Hosted regional BASICS/CASICS practitioner training workshop program on campus. Six (6) Augustana administrators became certified practitioners.

2017 Revised tobacco use policy. Effective August 1, the University became a tobacco free campus.

2017 Adjusted timeline for CORE assessment from every two years to every three years.

2020 Instigated a review of the University alcohol policy to align policy with practice.

# VI. RECOMMENDATIONS FOR PROGRAM REVIEW IN NEXT BIENNIAL PERIOD (Spring Semester 2022)

- 1. Explore opportunities for effective implementation/integration of Augustana's AOD amnesty policy and procedures with new State of South Dakota laws;
  - a. HB No.1078 (limited immunity for certain alcohol offenses), passed into law 2016.b. HB No.1082 (limited immunity for certain drug offenses), passed into law 2017.
- 2. Continue to work with the local police department to improve communication about student incidents in the city involving alcohol and other drugs.
- 3. Review relationship (understanding) between the student conduct system and the athletic department (Adoption of NCAA NASPA sponsored "360 Proof."
- 4. Develop strategies to address high risk drinking at offcampus settings, particularly in the neighborhood around the campus. Strategic planning process initiated in 2006 with assistance from the Higher Education Center for Alcohol and Other Drug Abuse and Violence Prevention.
- 5. Review ongoing commitment to use the online "eCHECKUP TO GO (for alcohol and marijuana)" as the assessment component with BASICS and CASICS interventions.

6. Strategize and respond to South Dakota changing marijuana laws. Medical use of marijuana will be legal in July 2021. Recreational marijuana was passed by the population however the official legalization timeline has yet to be established.